# EUSALP ITALIAN PRESIDENCY 2019 PROGRAMME



### FOREWORD

by Corina Creţu European Commissioner for Regional and Urban Policy

I warmly welcome the Italian Presidency of EUSALP in 2019, with the Coordination of Lombardy Region.

Since the start of the Strategy, Italy, and Lombardy in particular, have been among the main driving forces, and we all remember the highly successful launch event held in Milano in December 2014.

We have now achieved major progress in implementing the nine actions of the Strategy. EUSALP is today recognised as a macro regional strategy that in a few years has quickly reached a good level of maturity, in particular in terms of stakeholders' involvement. This is promising in view of the common challenges and opportunities for cooperation that lie ahead of us in the region and which require further intensifying our efforts.

This Kick-off event of the Italian Presidency of 28 February 2019 inaugurates a year rich of initiatives, touching all pillars of the Strategy and involving all eight Italian regions which take part in EUSALP. Italy is the only country which has within its territory the entire Alpine Arc, from the Tyrrenian to the Adriatic see, where different languages (Franch, Italian, German and Slovenian) and dialects (such as Occitan, Franco-Provençal, Ladin and Friulian) are spoken and where different cultures have hi- storically settled.

When EUSALP was first conceived, the current programming period 2014-2020 had already begun. One challenge has therefore been to find the necessary financial resources for achieving the set objectives. Today we have the possibility to overcome that challenge. The proposals of the European Commission for the new programming period "post-2020" puts increased emphasis on the need to embed the objectives of macro-regional strategies into ESI funds. A specific attention is dedicated to the "mainstream" funds (the national and regional operational programmes), whereby cooperation has been included in the driving principles for the management of these funds. This will open new opportunities for achieving the commonly set goals.

I commend the Italian Presidency also for having chosen to focus on Green Economy. The Alpine region is a very dynamic area with a vulnerable ecosystem. For decades, the Alpine Region has been at the forefront of the growth and jobs agenda. We count on the Alpine Region to lead on sustainable development: this will benefit the whole population and open opportunities for the next generations. Their common future in the Alpine region should be our priority.

I would finally like to address all participants to this kick-off meeting and to all events of 2019 in the framework of EUSALP, my best wishes for success and fruitful cooperation!

### FOREWORD

by Marco Peronaci Capo Delegazione nazionale Eusalp - Ministero Affari Esteri e Cooperazione internazionale

As National Coordinator of EUSALP at the Farnesina, I am particularly glad to extend the greetings of the Italian Minister for Foreign Affairs and International Cooperation Enzo Moavero Milanesi to the President of the Lombardy Region Attilio Fontana and all the participants in the inauguration of 28th February 2019 of the Italian Presidency of the EU Strategy for the Alpine Region (EUSALP).

The Ministry of Foreign Affairs and International Cooperation has strongly supported Lombardy's candidacy for the operational management of the EUSALP process in view of the effort, the talent and the skill that the region, which is renowned for its international appeal and vocation for production, has constantly invested in the Alpine region.

The high-quality, diverse work programme centred around the Green Economy that Lombardy has put together in close collaboration with the Autonomous Province of Bolzano and many other local, national and international partners that render EUSALP unique is a clear demonstration that our trust is well placed.

Common knowledge has it the Alpine Strategy is ready to make a quantum leap. Such is our conviction, which is also shared by European institutions, first and foremost the European Commission and the European Parliament.

The Farnesina believes that EUSALP will have to face a threefold challenge:

- contributing to the renewal of the European project by offering a concrete implementation of the principles of subsidiarity and the participation of communities and regions to the activities of the EU;
- devising and implementing high-added-value development projects able to enhance the social, environmental and economic sustainability of the Alpine Macro-Region and the entire Union;
- establishing a prospective strategic link with the EU's multi-annual financial programme.

Natural and political borders constitute fault lines that are politically sensitive from the standpoint of tradition and identity but also aspire to become the driving force of integrated transnational processes aimed at achieving sustainable economic and social development.

When an innovative, shared development project able to unite and mobilise peoples from different areas using a bottom-up approach is built around borders, said borders cease to serve as barriers and can become the symbol of a united community working towards a shared goal. This is the spirit that Italy and Lombardy will strive to promote and build upon during the 2019 Presidency. This is the spirit that will be able to unite all the entities involved in the EU Strategy for the Alpine Region, to whom we extend our wishes for every success.

#### FOREWORD

by Attilio Fontana – Raffaele Cattaneo President of Lombardy Region – Minister for the Environment and Climate

In 2019, Italy will hold the Presidency of EUSALP under the coordination of the Lombardy Region This important task will need the political, administrative and strategic support of the European Commission, all the Regions and the States and the socio-economic actors of the macro-region to be truly effective.

Following the experiences of the Presidencies of Slovenia, Bavaria and the Tyrol, we are taking up the baton of a collaboration that has strengthened over the course of few years and is now able to express a joint commitment, which is the result of the constant communication with the region and its citizens.

The Alpine Macro-Regional Strategy was born out of the desire to link the territories of the Alpine area – which share the same needs and aspirations –, thereby overcoming administrative and political borders. The Alps are no longer a dividing barrier, but rather an element of aggregation.

The "Green economy" is the theme chosen by the Lombardy Region for the year of the Italian Presidency. Today, implementing development policies means promoting the Green Economy as an initiative aimed at reducing the environmental impact and energy consumption of production activities as well as a competitiveness factor. The Alps, which are the common heritage of EUSALP Regions and States, are the bearers of an ancient knowledge in terms of the sustainable and circular use of resources and the relationship with the environment: therefore, they are the ideal living lab for the Green Economy and can effectively contribute to the creation of new, sustainable, successful models.

The Lombardy Region will collaborate with the EUSALP Regions and States to continue the work begun in 2014, in order to face the main challenges of the Alpine areas, namely conciliating economic development and the safeguard of natural resources as well as reducing the socio-economic gap between rural and urban areas and enhancing the identity of the area as a strategic place for peoples to meet and thrive.

Only by addressing these challenges we will be able to enter the hearts of those who live and work in the Alpine Macro-Region and make it the driving force of Europe.

Our invitation to all those who are part of this ambitious projects is to join us in becoming the protagonists of the Alpine Macro-Region by sharing ideas, energies and proposals aimed at "building the future together."

# THE ALPINE REGION

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THE ALPINE REGION IS AMONG THE LARGEST NATURAL, ECONOMIC AND PRODUCTIVE AREAS IN EUROPE, WITH OVER 80 MILLION INHABITANTS, AND AMONG THE MOST ATTRACTIVE TOURIST REGIONS, WELCOMING MILLIONS OF GUESTS PER YEAR. The Alpine Region is among the largest natural, economic and productive areas in Europe, with over 80 million inhabitants, and among the most attractive tourist regions, welcoming millions of guests per year. While trade, businesses and industry in the Alpine Region are concentrated in the main areas of settlement on the outskirts of the Alps and in the large Alpine valleys along the major traffic routes, over 40 % of the Region is not or not permanently inhabited.

Due to the Alpine Region's unique geographic and natural characteristics, it is particularly affected by several of the challenges arising in the 21st century:

- ECONOMIC GLOBALISATION REQUIRES SUSTAINABLE AND CONTINUOUSLY HIGH COMPETITIVENESS AS WELL AS THE CAPACITY TO INNOVATE;
- DEMOGRAPHIC CHANGE LEADS TO AN AGEING POPULATION AND OUTWARD MIGRATION OF HIGHLY QUALIFIED LABOUR;
- GLOBAL CLIMATE CHANGE ALREADY HAS NOTICEABLE EFFECTS ON THE ENVIRONMENT, BIODIVERSITY AND LIVING CONDITIONS FOR THE INHABITANTS OF THE ALPINE REGION;
- A RELIABLE AND SUSTAINABLE ENERGY SUPPLY MUST BE ENSURED IN THE PARTS OF THE REGION WHICH ARE DIFFICULT TO ACCESS;
- AS A TRANSIT REGION IN THE HEART OF EUROPE AND DUE TO ITS GEOGRAPHIC FEATURES, THE ALPINE REGION REQUIRES SUSTAINABLE AND CUSTOM-FIT TRAFFIC CONCEPTS;
- THE ALPINE REGION IS TO BE PRESERVED AS A UNIQUE NATURAL AND CULTURAL ENVIRONMENT.
- THE DIFFERENT CHARACTERISTICS OF PERIPHERAL AREAS, CENTERS OF DIFFERENT SIZES, AND METROPOLISES, REQUIRE A DIALOGUE ON A BASIS OF EQUALITY AND THE DEVELOPMENT OF AN ALLIANCE AIMED AT SUSTAINABLE DEVELOPMENT WHILE RESPECTING ITS NEEDS.

The EU Alpine Strategy tackles these challenges with innovative actions in the fields of economy, energy, infrastructure and traffic, as well as environmental and resource protection, implemented in close cooperation between the states and regions of the Alpine Region. It thus strengthens economic, political and social cohesion in the heart of Europe. The Strategy builds on a targeted and concerted approach, the use of synergy effects and an effective use of existing EU funds and other financial instruments. Its added value consists in jointly identified priorities and in a new relationship between metropolitan, mountain-side and mountainous areas, involving all actors within the Region.

The Communication<sup>1</sup> and the Action Plan<sup>2</sup> on the EU Alpine Strategy were adopted by the European Commission on 28 July 2015 and formally confirmed by the European Council on 28 June 2016<sup>3</sup>. The Strategy concerns seven states (Austria, Germany, France, Liechtenstein, Italy, Slovenia and Switzerland) and 48 Alpine regions within these states.



### THE TERRITORY COVERED BY THE EU ALPINE STRATEGY IN COMPARISON WITH THE FUNDING AREA OF THE INTERREG ALPINE SPACE PROGRAMME AND THE ALPINE CONVENTION <sup>4</sup>.

In accordance with the Grenoble political resolution of the Alpine states and regions of October 2013, the EU Alpine Strategy encompasses three thematic focuses: competitiveness and innovation, sustainable mobility, as well as sustainable use of energy, natural and cultural resources.

The Action Plan for the EU Alpine Strategy divides these three focuses into nine concrete actions, in addition to the horizontal objective of governance, which aims to improve the cooperation between institutions in the Alpine Region and the coordination of actions.

1. COM(2015) 366; 2. SWD(2015) 147 final 3. Council Minutes EUCO 27/16 4. Source: European Commission. Further information on the INTERREG Alpine Space Programme is available at www.alpine-space.eu, on the Alpine Convention at www.alpconv.org

### **OBJECTIVES OF THE EU ALPINE STRATEGY**

THEMATIC POLICY AREA 1 ECONOMIC GROWTH AND INNOVATION	THEMATIC POLICY AREA 2 MOBILITY AND CONNECTIVITY	THEMATIC POLICY AREA 3 ENVIRONMENT AND ENERGY
OBJECTIVE 1:	OBJECTIVE 2:	OBJECTIVE 3:
Fair access to job opportunities, build-	Sustainable internal and	A more inclusive environmental framework for all

ing on the high competitiveness of the Region

external accessibility to all

and renewable and reliable energy solution for the future

AG1	AG2	AG3	AG4	AG5	AG6	AG7	AG8	AG9
Action 1: To develop an effective research and innova- tion ecosys- tem	Action 2: To in- crease the economic potential of strate- gic sec- tors	Action3: To improve the economi- cal and social environment of economic operators in these strategic sectors with focus on labour market, education and training	Action 4: To promote inter-modality and interopera- bility in pas- sengers and freight trans- port	Action 5: To e-connect people and promote accessibility to public services	Action 6: To preserve and valo- rize natural resources, including water and cultural resources	Action 7: To develop ecological connectiv- ity in the whole terri- tory of the EUSALP	Action 8: To improve risk manage- ment and to better manage climate change, including major natu- ral risks prevention	Action 9: To make the territory a model region for energy efficiency and renew- able energy
governance, including institutional ca-		OBJECTIVE 4: A sound macro-regional governance model for the Region (to improve cooperation and the coordination of action)						

Source: European Commission

The European Union Strategy for the Alpine Region (EUSALP) was finally launched in the Conference of 26th January 2016 in Brdo (Slovenia). The following rotating presidencies subsequentely led by Slovenia, Bavaria and Tyrol, favoured a set of very articulated and demanding actions and initiatives for all the institutions involved. A first organizational structure were consolidated allowing the launch of the operational phase, starting from the establishment of the 9 Action Groups (AGs).

THE SLOVENIAN PRESIDENCY (2016) COORDINATED THE START OF THE JOINT WORK AND THE SETTING UP OF THE GOVERNANCE AND WORKING BODIES: THE GENERAL ASSEMBLY (GA), THE EXECUTIVE BOARD (EB), NINE ACTION GROUPS (AG) WERE BORN AND STARTED WORKING IN 2016.

THE BAVARIAN PRESIDENCY (2017) GAVE IMPETUS TO THE WORK, STRONGLY INVESTING IN LAUNCHING AND COORDINATING THE ACTION GROUPS, AND IN THE INVOLVEMENT OF STAKEHOLDERS IN THE WORK JUST STARTED: A PARTICULAR EMPHASIS WAS GIVEN TO THE TOPIC OF INFORMATION SHARING. IT ALSO DEVELOPED THE ALPGOV PROJECT, WHICH CONTRIBUTES TO THE SETTING UP OF THE FIRST OPERATIONAL TOOLS AND COMMUNICATION.

THE TYROLEAN PRESIDENCY (2018) GAVE FURTHER IMPETUS TO THE WORK ON THE LINES OF ACTION OF THE STRATEGY. THANKS TO THE COINCIDENCE OF THE AUSTRIAN PRESIDENCY OF THE ALPINE SPACE PROGRAM, THE DEVELOPMENT OF SYNERGIES BETWEEN THE TWO INSTRUMENTS WAS ALSO FAVORED UNDER THE TYROLEAN PRESIDENCY. ANOTHER IMPORTANT STEP WAS THE START OF THE INVOLVEMENT OF THE MANAGING AUTHORITIES

OF THE ETC PROGRAMMES AND OF THE MAINSTREAM PROGRAMMING EXISTING IN THE ALPINE REGION.

The creation of the AGs was developed throughout 2016 under a strong political impetus to characterize EUSALP as a result-oriented strategy. This approach greatly affected the work of the AGs, influencing project choices that could only be financed, in the early stage, by the Al- pine Space Programme. The Alpine Space Program, moreover, has demonstrated its flexibi- lity and capability to support EUSALP by launching the ALPGOV project with the aim of fi- nancing AGs activities and, ultimately, the operation of the Strategy organizational machine.

The Slovenian (2016), Bavarian (2017) and Tyrolean (2018) Presidencies allowed the development of themes of specific interest, with many initiatives related to the three thematic objectives of the Strategy. Therefore, they worked in the field of Economy, Infrastructures for mobility and accessibility, and Environment. Particularly, in the field of environment, the urgency of problems coming from Climate change and air pollution, were emphasized, as well as soil protection and the prevention of natural disasters, as well as "Green Infrastructures".

Under the Tyrolean Presidency the vision of the "Future of the Alps" was deepened (see the Conference in Innsbruck on 5th April 2018), and therefore the need for EUSALP to address its challenges with a long-term vision.

The last three years, have been a time of experimentation, such as the AGs' work and the rotating Presidencies, but also of the effectiveness of the multi-level governance system outlined by the Milan Declaration (December 1st, 2014), based on a quite limited Executive Board, limited to representatives of the 7 States and the 48 Regions, and on a broad and equal joint General Assembly between States and Regions, made up of the competent Ministers and Presidents of the Regions (as well as Laender, Cantons and Autonomous Provinces).

It is important to remember and underline how the driving initiative and the active participation of the Regions in EUSALP is still a unique fact in the context of macro-regional strategies, therefore, the Alpine Strategy also has the task of keeping alive the original spirit of a macro-region, strongly supported by Regions (see Resolution of Bad Ragaz, June 29th, 2012), stimulating the political commitment of its representatives.

The Italian Presidency for 2019, which will be managed by Lombardy Region in coordination with the other Italian Regions and Provinces involved in the Strategy, aims to enhance - through this "innovative" formula that combines the national and local dimensions - the multilevel system of EUSALP, with a strong "bottom-up" involvement of regional and provincial institutions and other local stakeholders, together with the strategic coordination at national level from the MFA and the Department for Cohesion policy within the Presidency of the Council of Ministers.

### THE ITALIAN PRESIDENCY 2019 VISION, PRIORITIES AND CHALLENGES

Italy participates in EUSALP with eight Regions and Autonomous Provinces. It has a population of 23,348,554 inhabitants (29.8% of the total of 78,350,854 inhabitants), on a territory of 97.903 square kilometers (22.2% of the entire area of 441.006 square kilometers), and it is second in terms of population and territory after Germany, which participates with two Laender (Bavaria and Baden-Wurttemberg).

Through an inter-institutional agreement between the Department for Cohesion Policies of the Presidency of the Council of Ministers, the Ministry of Foreign Affairs and International Cooperation, the Regions and Autonomous Provinces belonging to EUSALP, the role of organizational coordination of the year of the Italian Presidency has been entrusted to Lombardy Region, assisted by Piedmont Region and the Autonomous Province of Bolzano. Lombardy Region therefore participates with direct responsibility in the Italian Presidency for 2019.

The 2019 Italian Presidency wishes to underline the importance of a harmonious and balanced development of all the objectives set out in the Action Plan, from the first to the fourth, enhancing the work in progress by all the AGs entrusted with implementing the ongoing initiatives, by properly cooperating with and taking into account the priorities identified for 2019.

According to some general data of the Italian regions belonging to Eusalp, an economic-social profile of the Italian context is highlighted and strongly marked by development and innovation:

#### AN AGGREGATE GDP OF € 708. 6 BILLION (23.7% OF THE ENTIRE EUSALP AREA, I.E. € 2,990 BILLION);

- EMPLOYMENT OF OVER 9. 5 MILLION EMPLOYEES (26. 5 % OF THE TOTAL OF ALMOST 36 MILLION);
- R & D EXPENSES OF JUST OVER 10 BILLION EUROS (12.5% ON 82.45 BILLION);
- ANNUAL TOURIST PRESENCE OF 177 MILLION PEOPLE (34. 2 % OF THE EUSALP AREA), WHICH REACHES OVER 500 MILLION TOURISTS IN A YEAR, MAKING THE SECTOR ONE OF THE MOST ACTIVE AND DYNAMIC FOR THE COUNTRIES INVOLVED.

The vision of the 2019 Italian Presidency would like to reaffirm the perspective of EUSALP as an engine for innovation in Europe, and therefore a driving force for sustainable economic development, based on the substantial contribution of the participating Regions and Provinces, reconciling the dynamism and competitiveness of its whole territory. A territory with the need to preserve and enhance the features of beauty, attractiveness and historical-cultural identity of the Alps and its surronding territory of hills, plains, and inland areas with all their extraordinary natural and landscape heritage. This perspective also embraces and addresses, the perspective of a territorial system, the sustainable development of mobility and intermodal transport of people and goods in the Alpine Region, including their logistical and portual systems of the Northern Adriatic Sea, the Ligurian and Tirreno Seas. ITALY PARTICIPATES IN EUSALP WITH EIGHT REGIONS AND AUTONOMOUS PROVINCES. IT HAS A POPULATION OF 23,348,554 INHABITANTS (29.8% OF THE TOTAL OF 78,350,854 INHABITANTS), ON A TERRITORY OF 97.903 SQUARE KILOMETERS (22.2% OF THE ENTIRE AREA OF 441.006 SQUARE KILOMETERS), AND IT IS SECOND IN TERMS OF POPULATION AND TERRITORY AFTER GERMANY, WHICH PARTICIPATES WITH TWO LAENDER (BAVARIA AND BADEN-WURTTEMBERG).

Alpine mobility and Alpine and transalpine transport, in fact, are currently subject to highly dynamic changes and have to deal more and more intensively with the needs of climate protection, changes in the demographic structure, as well as new technological options for digitization, closely related to the growth of knowledge and skills of human capital in the whole macro-region. As for the mountain region, which coincides with the perimeter of the Alpine Convention, the working groups and other bodies of the Alpine Convention have developed in-depth analyses on issues such as transport, tourism, water management, rural and sustainable development, demographic changes and employment, and finally the Green Economy and Natural Hazards, identifying priorities and actions to be developed on the transnational Alpine territory by the national, regional and local authorities involved.

The real challenge, and the great potential of a process such as EUSALP, is that from collaboration, sharing and alignment between Alpine States and Regions, new solutions can be identified and concrete results to improve the quality of life and the protection of the environment can be achieved: results with concrete, effective and tangible effects for the citizens of the macro-region. The year of the Italian Presidency of EUSALP should aim to make this "result-oriented" approach explicit and focused on the concrete challenges that the macro-region is going to face.

The competitiveness of the macro-regional system should undoubtedly be included among these challenges and it should be maintained and increased, relying on knowledge, skills and innovation, the essential keys to the future in the third millennium, that can be summarized in the various Smart Specialization Strategies (RIS3) and in the enhancement of their functional synergies. In particular, as a mutual challenge for competitiveness, EUSALP will have to support large companies and SMEs to face the transition to Industry 4.0 in a competitive way. It is therefore hoped that a long-term common approach will be defined, promoting synergies between existing initiatives, with particular reference to the European Digitising Industry Strategy, the Digital Innovation Hubs, and the tools introduced at regional and national level (e.g National "Industry Plan 4.0.").

Italy therefore would like to focus its presidency year on concrete issues at macro-regional level, such as the development of the competitiveness of the macro-region as a whole, primarily promoting the creation of new job opportunities in the sectors of "Green Economy" and innovative technologies, with particular attention to youth entrepreneurship. Environment and innovative technologies, including automation and mechatronics, are therefore crucial in order to reconcile economic development with the protection of natural resources, to tackle "macro-regional" problems in themselves, such as air quality which is essential for health and quality of life in the whole macro-region.

At the same time, the reduction of the socio-economic gap between rural and urban areas, promoting a concrete alliance sealed by collaboration for innovation and protection, that generates new business even in the internal, mountain and remote areas of the macro-region, is crucial. This alliance could find an ideal center of attraction in the World Manufacturing Forum. This initiative, from 2019, will be permanently set in Lombardy, as an opportunity for visibility and benchmarking of EUSALP with other macro-regional areas worlwide. The competitiveness of the Alpine Macro-region in global markets will therefore also be played out by relaunching the strategic supply chains indicated in the Strategy with the modernization of traditional manufacturing value chains.

All these objectives are also reflected in the objective of building, or at least laying the foundations of a transnational educational space in the whole Alpine macro-region, in line with the conclusions

of the European Council of 14th December 2017, in which the leaders stressed the importance of the social, educational and cultural dimension of our policies to bring European citizens together and build our common future.

THE ALPS, A COMMON HERITAGE OF THE EUSALP REGIONS AND STATES, ARE THE PERFECT "LIVING LAB" FOR THE GREEN ECONOMY AND INNOVATION AND, THANKS TO THE CROSS- BORDER COOPERATION IN THE ALPINE MACRO- REGION AMONG THE LOCAL GOVERNMENT INSTITUTIONS, IN COLLABORATION WITH THE NETWORK OF SCHOOLS, UNIVERSITIES AND RESEARCH CENTERS, CAN BECOME THE BREEDING GROUND FOR NEW, SUSTAINABLE AND SUCCESSFUL DEVELOPMENT MODELS. THE WORK OF THE VI REPORT ON THE STATE OF THE ALPS AND THE FOLLOWING ADVISORY COMMITTEE ON GREEN ECONOMY, ESTABLISHED BY THE ALPINE CONVENTION AND COORDINATED BY GERMANY, SHOWS THE POTENTIAL OF A LOW CARBON ECONOMY BASED ON THE VALORIZATION OF THE DISTINCTIVE RESOURCES OF THE ALPINE TERRITORY IN A GLOBAL CONTEXT.

We would like to give particular emphasis to those initiatives and actions that can best achieve the synergy between mountain areas and metropolitan areas, between urban centers and rural and peripheral areas, envisaged as one of the fundamental pre-requisites of the Alpine Macro-Regional Strategy in the European Commission's Action Plan of 2015. At the Italian national level, instruments and territorial agreements can be valorised, including the National Strategy of Internal Areas (SNAI). It is a matter of enhancing tools and processes that are already underway, which have many structural similarities and objectives with EUSALP. These tools are fostering concrete initiatives and actions in many areas of the country. In the year of the Italian Presidency, the Italian Strategy for Internal Areas could be proposed as a process of interest to be followed and capitalized in EUSALP.

THE REAL CHALLENGE, AND THE GREAT POTENTIAL OF A PROCESS SUCH AS EUSALP, IS THAT FROM COLLABORATION, SHARING AND ALIGNMENT BETWEEN ALPINE STATES AND REGIONS, NEW SOLUTIONS CAN BE IDENTIFIED AND CONCRETE RESULTS TO IMPROVE THE QUALITY OF LIFE AND THE PROTECTION OF THE ENVIRONMENT CAN BE ACHIEVED : RESULTS WITH CONCRETE, EFFECTIVE AND TANGIBLE EFFECTS FOR THE CITIZENS OF THE MACRO-REGION.

# THE CHALLENGES FOR THE ITALIAN PRESIDENCY 2019

As previously described, the Leading theme for the Italian Presidency year will be the competitiveness of the Macro-regional system, mainly considered according to the Green Economy, combined with the development of innovative technologies, and the enhancement of the resources and heritage of the Alpine macro-region. These are themes of undoubted macro-regional interest, to which the Action groups of Objective 1 (AG 1, 2 and 3) and three other Action groups (AG 4, 5 and 9), contribute significantly:

• AG1 (LED BY LOMBARDY): RESEARCH AND INNOVATION AS DRIVERS OF ECONOMIC DEVELOPMENT;

• AG2 (LED BY AUVERGNE RHONE-ALPES AND BADEN-WURTTEMBERG): FOCUSING ON SPECIFIC SECTORS OF THE ALPINE REGION: BIO-ECONOMY, FORESTRY - WOOD SUPPLY CHAIN, HEALTH TOURISM;

• AG3 (LED BY AUTONOMOUS PROVINCE OF TRENTO): EDUCATION AND VOCATIONAL TRAINING TO SUPPORT INNOVATION AND DEVELOPMENT, STARTING WITH THE HARMONISATION OF THE "DUAL SYSTEM";

• AG4 (LED BY EUREGIO - TYROL, BOLZANO, TRENTO): PROMOTION OF INTEROPERABILITY AND INTERMODALITY IN THE FIELD OF FREIGHT AND PASSENGER TRANSPORT SECTORS, RESPONDING TO THE CHALLENGES OF MOBILITY AND TRANSPORT, IN SUPPORT OF SUSTAINABLE DEVELOPMENT OF THE WHOLE AREA;

• AG5 (LED BY VALLE D'AOSTA IN CO-LEADERSHIP WITH SAB, SWITZERLAND): DEVELOPMENT OF CONNECTIVITY AND ACCESS TO SERVICES IN REMOTE AREAS;

• AG9 (LED BY AUTONOMOUS PROVINCE OF BOLZANO): IMPROVEMENT OF ENERGY EFFICIENCY IN THE BUILDING STOCK, IN PRODUCTION PROCESSES AND IN ENTERPRISES, WITH THE AIM OF MAKING THEM MORE COMPETITIVE AND CREATING NEW OPPORTUNITIES IN THE GREEN ECONOMY SECTOR.

In particular, in order to identify the main actions and initiatives related to the Green Economy and Innovation, developed by the aforementioned action groups, coordination meetings will be organized, provided for in the program of the Italian Presidency and in the interinstitutional agreement. Other specific workshops on the impact and importance of the ongoing actions will be developed or will be promoted within the specific thematic areas of the AGs in order to foster processes and / or utility services to implement the Green Economy and innovative technological development in the Alpine macro-region, involving where possible, also the Advisory Committee on the Green Economy of the Alpine Convention.

In this coordination process which concerns the Green Economy, the coordination and involvement of the other AGs will be ensured, as their interests are certainly connected to the Green Economy. This fact, that many elements of the AGs are connected with the Green Economy, has the ambitious objective of trying to connect the activities of AGs in order to obtain a joint strategic proposal on aspects of crucial importance for the future of the Alpine territory at a macro-regional level, which involves all action groups. It will therefore be crucial to request spe- cific support from the European Commission:

• AG6 (LED BY THE ALPINE CONVENTION AND LAND CARINTHIA) ON THE PROTECTION AND VALORISATION OF NATURAL AND CULTURAL RESOURCES, WITH PARTICULAR REFERENCE TO THE REDUCTION OF LAND USE (SEE JOINT DECLARATION ON SUSTAINABLE LAND USE AND SOIL PROTECTION APPROVED BY AG6 AND PROPOSED TO THE GENERAL ASSEMBLY OF NOVEMBER 2018) AND ON ACTIONS OF URBAN AND TERRITORIAL REGENERATION, MANAGEMENT OF WATER SHORTAGE AND NATURAL HAZARDS THAT CAN AFFECT TERRITORIAL GROWTH.

• AG7 (LED BY BAVARIA AND SLOVENIA) ON ECOLOGICAL CORRIDORS AND GREEN INFRASTRUCTURES, WITH PARTICULAR REFERENCE TO THE ECONOMIC SCALE OF SUCH INFRASTRUCTURES, NATURAL CAPITAL AND RELATED ECO-SYSTEM SERVICES.

• AG8 (LED BY AUSTRIA AND BAVARIA) FOR THE PREVENTION OF NATURAL HAZARDS AND THE APPROACH TO STRATEGIES RELATED TO CLIMATE CHANGE, IN PARTICULAR, THE ASPECTS OF ECONOMIC AND SOCIAL IMPACTS WHICH HAVE BEEN THE SUBJECT OF ATTENTION FOR YEARS.

Environmental sustainability in the process of economic and social development is an essential reference, indeed a constitutive element for the full exploitation of the territories and the safeguarding of non-reproducible resources.

The increasingly effective commitment in terms of sustainability, within a single strategy, is functional to growth, and evident when talking about the Green Economy: the orientation towards new "green" jobs is increasingly becoming an opportunity for economic development combined with a growing awareness and dissemination of a culture sensitive to the peculiarities and values of the territories. The action of all the AGs, in particular those operating under Objective 3, will contribute in a positive and proactive way to strengthen the action of the Leading theme 2019, even in the context of global dynamics such as climate change. On this theme we would like to enhance and further develop the work in progress on this issue, which has the potential of being of great importance for the Strategy as a whole.

In line with the priority direction carried out by the Tyrol Presidency in 2018, particular attention will be paid to the involvement of young people in the various activities to be carried out, first of all with reference to the achievement of Objective 1 and youth entrepreneurship, but also in relation to important ongoing initiatives referred to Objectives 2 and 3. AGs are also required to consider the need to direct the sectorial actions of competence towards integrated policies, considering in particular the role of the territorial dimension in order to identify common potentialities and challenges.

ENVIRONMENTAL SUSTAINABILITY IN THE PROCESS OF ECONOMIC AND SOCIAL DEVELOPMENT IS AN ESSENTIAL REFERENCE, INDEED A CONSTITUTIVE ELEMENT FOR THE FULL EXPLOITATION OF THE TERRITORIES AND THE SAFEGUARDING OF NON-REPRODUCIBLE RESOURCES.

# THE CHALLENGES OF THE 2019 ITALIAN PRESIDENCY

Six years after the Bad Ragaz Resolution, EUSALP is now fully operational, and the growing participation of the Regions in the AG work demonstrates the interest and confidence of the territories in the Strategy. There is now the need to consolidate EUSALP as a body able to cover the intermediate dimension between the European, national and regional levels, which will increasingly facilitate the identification, elaboration and implementation of joint actions and initiatives of significant impact on the whole area. The vision of the Strategy for the development of the Alpine Region as an integrated territorial structure - that is essential for the development of Europe as a whole - on the one hand, and for the life of local communities on the other, will be increasingly valorized. In this perspective, the 2019 Italian Presidency formulates proposals aligned with the ambitious perspectives of the Strategy, in order to allow an overall qualitative leap in its implementation.

To this end, it is necessary to quickly achieve some intermediate objectives concerning the organization and operation of the strategy's operational "machine" and which should enable EUSALP to develop the necessary operational effectiveness:

- 1. TO FOCUS ON JOINT ACTIONS AND INITIATIVES WITH A CLEARER MACRO-REGIONAL DIMENSION, BROAD AND SIGNIFICANT IMPACT, BASED ON THE CAPITALIZATION OF THE EXISTING AND THE OPERATIONAL ALIGNMENT BETWEEN THE ACTORS OF THE PROCESS WITH A DIVERSIFIED FINANCIAL SUPPORT, NOT EXCLUSIVELY BASED ON THE FINANCIAL ALLOCATION OF THE ETC PROGRAMMES, BUT - CONTINUING THE WORK DEVELOPED BY THE TYROLEAN PRESIDENCY - ACHIEVING THE INVOLVEMENT OF THOSE RESPONSIBLE FOR PLANNING THE MAIN SOURCES OF FINANCING;
- TO INCREASE THE POLITICAL OWNERSHIP OF THE STRATEGY, PROMOTING MEETINGS BETWEEN THE POLITICAL LEADERS OF THE MEMBER INSTITUTIONS AND STRENGTHENING THE FUNCTIONAL INTERACTION BETWEEN GENERAL ASSEMBLY, EXECUTIVE BOARD AND AGS, IN PARTICULAR WITH REGARD TO THE PROCESS OF IDENTIFYING CONCRETE ACTIONS AND INITIATIVES TO BE PROMOTED AND LAUNCHED;
- 3. TO IMPROVE EFFECTIVE COORDINATION BETWEEN THE AGS, AND BETWEEN THEM AND THE EXECUTIVE BOARD, TO PROCEED WITH THE ASSESSMENT AND CONFIRMATION OR INTEGRATION OF THE LEADERSHIP - ALREADY FORESEEN BY THE CURRENT RULES FOR 2019 - AND MAKE FURTHER CHANGES TO THE INTERNAL REGULATIONS, TO MAKE AG'S WORK MORE EFFECTIVELY AND CONSISTENTLY WITH THE EUSALP ACTION PLAN. IN PARTICULAR, IT IS NECESSARY TO DEVELOP AN EFFECTIVE METHOD OF INTERIM EVALUATION AND STRATEGIC SHARING "IN PROGRESS" ON THE EFFECTIVENESS OF THE AG WORK PROGRAMS (WORKPLAN).
- 4. TO START A REFLECTION AT A HIGH POLITICAL-INSTITUTIONAL LEVEL, ON POSSIBLE ADAPTATIONS OR MODIFICATIONS OF THE EUSALP ACTION PLAN (ADOPTED BY THE EUROPEAN COMMISSION IN JUNE 2015), IN ORDER TO ADAPT IT TO THE EVOLVING NEEDS AND TO THE POLITICAL OBJECTIVES OF STATES AND REGIONS THAT BELONG TO EUSALP.
- 5. LOBBYING ALL THE ACTORS INVOLVED, IN COORDINATION WITH THE OTHER MACRO-REGIONAL STRATEGIES, IN ORDER TO EMBED THESE STRATEGIES INTO THE LEGAL FRAMEWORK OF THE COHESION POLICY 2021-2027; IN PARTICULAR, IT WILL

BE CRUCIAL TO STIMULATE THE CONTRIBUTION OF ALL THE PROGRAMS FINANCED BY THE ESI FUNDS THAT COVER THE SAME TERRITORIAL AREA OF EUSALP, ENCOURAGING A GREATER AWARENESS FROM THE RELEVANT MANAGING AUTHORITIES IN PROMOTING THE ACHIEVEMENT OF THE STRATEGY'S OBJECTIVES.

- 6. TO INITIATE A SYSTEMATIC EXCHANGE OF EXPERIENCES, INFORMATION AND DATA WITH OTHER MACRO-REGIONAL STRATEGIES AND WITH OTHER ETC PROGRAMMES, THAT CAN INTERACT WITH THE PROGRAMMING AND ACTIVITIES OF THE STRATEGY, ALSO AT NATIONAL LEVEL, SUCH AS THE ITALIAN NATIONAL STRATEGY FOR THE INTERNAL AREAS; IN PARTICULAR, TO START A CONSTRUCTIVE AND COORDINATED DIALOGUE IN ORDER TO ALLOW THE CONVERGENCE BETWEEN THE NEW ETC PROGRAMMES 2021-2027 - INCLUDING THE ALPINE SPACE PROGRAM - AND THE OBJECTIVES OF THE STRATEGY;
- 7. TO PROMOTE RELATIONS WITH OTHER NETWORKS OF REGIONS AND CITIES, TO STIMULATE LARGE-SCALE PROJECTS THAT INCLUDE METROPOLITAN AREAS IN THEIR INTERCONNECTION BETWEEN MOUNTAIN AND PERIPHERAL AREAS;
- 8. TO CONTINUE THE COMMITMENT, ALREADY STARTED BY THE PREVIOUS PRESIDENCIES, TO INCREASINGLY QUALIFY THE SYSTEM OF GOVERNANCE OF THE STRATEGY AND - IN LINE WITH THE PROVISIONS OF OBJECTIVE 4 OF THE ACTION PLAN - TO STUDY FURTHER FORMS OF INVOLVEMENT OF TERRITORIAL BODIES AND CIVIL SOCIETY, IN ORDER TO LET EUSALP BEEN KNOWN NOT ONLY BY CITIZENS, BUT TO ALSO BE CONSIDERED AS A POSSIBLE PLACE FOR REFLECTION AND DEVELOPMENT OF POLICIES OF GREATER TERRITORIAL AND TEMPORAL DIMENSION;
- 9. TO INCREASE THE HISTORICAL-CULTURAL AND EDUCATIONAL DIMENSION OF THE ALPINE MACRO-REGION, ENHANCING THE HISTORY AND THE IDENTITY AND CULTURAL PECULIARITIES OF THE ALPINE AREA, AS A STRATEGIC PLACE FOR MEETING, COOPERATION AND DEVELOPMENT AMONGST PEOPLES. IN THIS DIRECTION, A LARGE-SCALE PROJECT AIMED AT INFORMATION AND TRAINING ON THE ADDED VALUE OF EUSALP SHOULD BE PROMOTED, PARTICULARLY WITH REGARD TO ADMINISTRATORS AND YOUNG PEOPLE, ALSO BY NETWORKING THE SYSTEM OF UNIVERSITIES AND PUBLIC AND PRIVATE RESEARCH INSTITUTIONS PRESENT IN THE MACRO-REGIONAL TERRITORY.

In this context, the parallel challenge of the Regions - and in particular of Lombardy as coordinator of the Italian Presidency 2019 and of the Italian Regions and Autonomous Provinces - is to show that the regional dimension is the most appropriate level to tackle some problems at EU scale, engaging in work both in relation to the role of the European institutions and their possible evolution, and with respect to the relationship with neighboring countries not belonging to the European Union.

The Alpine Strategy is the most recent strategy among the existing ones, born from the bottom, with a strong impulse from the Regions and a direct involvement of the territories. The Alpine Region, on the other hand, has a long tradition of cooperation, especially linked to mountain territories. The challenge is to develop cooperation between different territories to improve competitiveness and livability for all citizens.

# A NEW APPROACH FOR THE EUSALP ACTION

MULTI-LEVEL GOVERNANCE AND MULTI-FUNDED PROJECTS EUSALP, and Macro-regional Strategies (MRS) in general, are thematic strategies with a territorial dimension. The complexity of the governance of the Strategy and the significant commitment required by the institutions involved, need an increased and real impact of macro-regional action.

The flexibility of the Strategy in identifying the needs of the Alpine region and proposing innovative solutions should fully enable the exploitation of its potential, without being constrained by a framework with limited resources, because it is essentially confined to the financial allocation of the ETC programmes concerned.

Only the emergence of ambitious, with significant impact and far-reaching projects can significantly increase the political ownership of the Strategy, with significant impacts also on the communication and involvement of the territories, at any level.

In this regard, the advisory and supportive role of the European Commission, should be strengthened: it is essential that the AGs will be enabled to access multiple financial sources from the EU, national and regional funds, starting at the earliest stage. Otherwise, the "budget constraint" will continue to hold back the most ambitious proposals.

A first operational goal can only be the full embedding of MRS in the legal framework of the Cohesion Policy 2021-2027, so that the strategic convergence between EUSALP and the regional and national OPs is not only encouraged, but also made unavoidable. The technical and operational ways to concretely build this convergence can be manifold. Without this convergence EUSALP would be frozen and, on the other hand, the main European policy for territorial development would deprive itself of a tool that would allow it to achieve results more effectively.

Essentially, embedding the MRS in the next Cohesion Policy will be a win-win game, strenghtening the Strategies and giving greater impact to the Cohesion actions.

THE FLEXIBILITY OF THE STRATEGY IN IDENTIFYING THE NEEDS OF THE ALPINE REGION AND PROPOSING INNOVATIVE SOLUTIONS SHOULD FULLY ENABLE THE EXPLOITATION OF ITS POTENTIAL, WITHOUT BEING CONSTRAINED BY A FRAMEWORK WITH LIMITED RESOURCES, BECAUSE IT IS ESSENTIALLY CONFINED TO THE FINANCIAL ALLOCATION OF THE ETC PROGRAMMES CONCERNED.

# INVOLVEMENT OF CIVIL SOCIETY

PROMOTE AN OPEN AND CO-RESPONSIBLE INITIATIVE



It will be necessary to involve the civil society of EUSALP at every level in order to make it aware of the great opportunity provided by a macro-regional view of the problems, and the potentiality of the economic and social development of the area. It is important that the collaboration between the actors of the Alpine area is not limited to the the institutional bodies involved. Various initiatives should be promoted, even independently developed by different economic, social and cultural bodies operating in the Alpine territory, in coherence with the objectives and guidelines of the Strategy.

A coherent vision with the objectives outlined in the Action Plan in order to consolidate and develop the current (in average) good quality of life in the Alpine region has to be promoted, making it the Innovation laboratory and the "Locomotive of sustainable development" of the whole European Union. This should be achieved not only through the annual Forum - as usual foreseen at the end of November - but also through traditional tools such as the web portal and other social media. In order to achieve significant results in this respect, Communication must become a management tool of EUSALP action and not a separate and subsequent function. Each project, each institutional appointment, each operational action of EUSALP should be conceived and implemented taking communication into account from the beginning, also providing for actions in order to share objectives and initiatives with local institutions and the actors of civil society.

ALL EVENTS PLANNED UNDER THE EUSALP UMBRELLA DURING THE YEAR WILL HAVE TO BECOME NOT ONLY OPPORTUNITIES FOR TECHNICAL DIALOGUE BETWEEN PROFESSIONALS AND BETWEEN THEM AND EXTERNAL EXPERTS OR REPRESENTATIVES OF LOCAL AND EUROPEAN INSTITUTIONS, BUT THEY SHOULD ALSO BE OPPORTUNITIES TO INCREASE THE VISIBILITY OF EUSALP AND TO REPORT TO PUBLIC OPINION ON THE ACTIVITIES DONE AND ON THOSE THAT ARE IN PROGRESS. SPACE SHOULD BE GIVEN TO CONCRETE PROJECTS, BUT ALSO TO THE IDEAS AND OPERATIONAL INPUT TO BE ADDRESSED TO THE AGS AND TO THE MOST INVOLVED INSTITUTIONS IN EUSALP, ABOVE ALL THE REGIONAL ONES.

DATE	EVENT	LOCATION
28 February 1 March	<ul> <li>Kick-off meeting of the Italian Presidency EUSALP 2019.</li> <li>Board of Action Group Leaders</li> <li>Executive Board 1</li> </ul>	MILAN
21-22 March	21-22 March       Workshop on Energy and renewable sources "Energy Efficiency in Alpine Enterprises" (AG9)         2-3 April       First Routes4EU Conference for the Alpine Region	
2-3 April		
5-6-7 April	XLV Selection of the European Youth Parliament	MILAN
10 April	Friends of Eusalp Meeting	BRUXELLES
23-24 May	<ul> <li>Workshops AG5-AG3-AG4-AG9 on Smart Villages as a common perspective through different visions</li> <li>Event of the ESPON Programme on future scenarios and tools for territorial cooperation</li> </ul>	AOSTA Courmayeur
25 June	RIS3 in Macro-regional strategies: building a comparative framework to learn from other regions.	MILAN
26-27 June	- Executive Board 2	
3-4 July	<b>3-4 July</b> Boostalps 2.0 Circular economy to boost macroregional sustainable growth	
13 July	13 July Violins, Voices of the Alps	
21 – 22 September	Convention of young EUSALP local politicians	СОМО
26 September	Workshop "Connectivity in the Alpine region: focus of means of transport intermodality and maritime dimension"	TRIESTE

27 September	Convention of Eusalp Young Entrepreneurs	Villa Erba, CERNOBBIO	
16 October	<b>October</b> 3rd Forum on the dual education in the Alpine area AG3		
22 October	Third EUSALP Conference on energy" in the framework of the Energy Week- Confartigianato AG 9	LOMBARDY	
23-24 October	<ul> <li>Board of the Action Group Leader</li> <li>Executive Board 3</li> </ul>	MILAN	
25 October	Energy week: Final Event	MILAN	
29 October	Alpine food culture as a future UNESCO intangible cultural heritage	MILAN	
October	Workshop on Transports (State Minister Level), corridors and GECT Rhine-Alps	GENOA	
27-28 November	EUSALP General Assembly, Annual Forum 2019, final event of the AlpoGov Project and cultural event	MILAN	
12-13 December	Trio Meeting: Tyrol 2018, Italy 2019 and France 2020	MILAN	







www.alpine-region.eu



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